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#### INTER-AMERICAN DRUG ABUSE CONTROL COMMISSION CICAD

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#### COMPREHENSIVE APPROACH TO THE PROBLEM RELATED TO JUVENILE AND YOUNG ADOLESCENT OFFENDERS: JUDICIAL, HEALTH, AND SOCIAL REINTEGRATION RESPONSES

Comprehensive approach to the Problem Related to Juvenile and Young Adolescent Offenders: judicial, health, and social reintegration responses



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There are three basic types criminogenic factors: Physical. Psychological. Social.

What is "criminal policy"

A comprehensive policy that attacks risk factors and promotes "protective factors." We will only be able do this in the three environments in which adolescents normally develop:



#### AVOIDING THE <u>INTERACTION</u> WITH RISK FACTORS

A fundamental requirement to influence these three environments is an interinstitutional policy which includes the three levels of

government.

#### 1. FAMILY

From its origins to the present day, it has had great importance for humanity, as has two basic functions: it socializes and structures the individual and it is the building block of society which passes on the standards of a civilization from one generation to the next.

- The family needs to fulfill the following functions:
- A. Provide food, shelter, and other material necessities to sustain life and provide protection against external dangers.
- B. Encourage social relationships, a driving element of the affectionate bonds of family relations.

- C. Help form personal identity linked to family identity. This link provides the integrity and psychological resilience to confront new experiences.
- D. Mold sexual roles, preparing the way for sexual maturity and formation of sexual identity.
- E. Train learning abilities and support creativity and individual initiative.

#### **RISK FACTORS IN FAMILY ENVIRONMENT**

# Family disfunction as a result of a lack of

#### • Intrafamiliar violence

Love
Solidarity
Protection
Security
Guidance
Communication

Mistreatment of minors generates more violence and crime

#### 2. SCHOOL

The most direct link between families and the community. Due to the amount of time available to reduce risk factors of crime, schools have the a better opportunity than any other government effort to achieve this objective.

However, too many schools are overwhelmed by the circumstances of the criminogenic communities damaged by the lack of educational support from parents and a breakdown of order in the classroom.

While some school are successful in teaching basic habits despite these challenges, the odds are stacked against them.

The most intensively studied programs for crime prevention in schools are not related to learning, academic performance, or scholarly success. It is more common to use schools to reduce risk factors such as drug abuse and aggression.

#### RISK FACTORS IN THE EDUCATIONAL ENVIRONMENT

Dropping out, educational frustration

Absence of positive leadership from teachers

Repressive responses to youthful rebellion

Hegemony and prestige of violent conduct

Gang-related activity

Supply of drugs and alcohol

Lack of extracurricular programs (nothing to occupy spare time)

#### 3. COMMUNITY or NEIGHBORHOOD

Physical and social structures vary greatly from the smallest village to the largest urban neighborhoods, from suburban developments to public housing complexes. In the same way, their effectiveness in preventing crime through information social controls varies.

Some communities have more bars than churches, others have more drug markets than grocery stores. Some have more insured people, others have more pensioners than students. Some have more renters than landlords, others have more homelessness.

#### **RISK FACTORS IN THE COMMUNITY**

Deficient or no neighborhood solidarity (social cohesion)

Socio-economic inequality

Marginality

Unemployment

Addiction

Culture of violence

Insufficient cultural, artistic, athletic programs

Negative influence of the media

Inadequate urban infrastructure

## **II. Constitutional framework**

- The decree which first implemented a comprehensive and specialized justice system for adolescents in Mexico :
- 1. Published in the "Diario Oficial de la Federación" (Official Gazette of the Federation) on December 12, 2005.
- 2. With the exceptions which concerned the Federation, it became effective on March 12, 2006
- 3. It gave the Federal District and the States a period of 6 months to fulfil its requirements.
- 4. Chihuahua complied through a decree published in the "Periódico Oficial del Estado" (Official State Gazette) on September 16, 2006, effective: A. In the capital, July 1, 2007. And B. In the rest of the state, July 1, 2008

# Characteristics of the system, in accordance with CPEUM

- 1. Comprehensive justice system
- 2. System applicable due to occurence of criminal acts
- 3. Age groups:
- A. Under 12: only social assistance
- B. Over 12, but under 14: non-custodial sanctions
- C. Over 14, but under 18: includes custodial measures, but only for serious offenses (art. 101 of the LJEAI)

- 4. Guarantee of human rights in general and specific rights as individuals still in their developmental stage
- 5. Specialized justice system actors
- 6. Measures for guidance, protection, and treatment (arts. 88 and 89 of the LJEAI)
   7. Goals:
- A. Comprehensive protection. And
   B. Best interests of the child

- 8. Alternative forms of justice (arts. 46, 47 and 50 of the LJEAI)
- Substituting Sector 2018 Se
- Independence of judges and public prosecutors
- 11. Measures proportional to the act, the goal of which will be (art. 88 of the LJEAI):
- A. The social and familial integration of the adolescent. And
- **B.** The full development of their capabilities. And
- 12. Detention as an exceptional measure and for the least amount of time necessary (arts. 97 and 102 of the LJEAI)

#### Maximum length of custiodial measures

Entity				
Aguascalientes	0	to	15 years *20 homicide/kidnapping	
Baja California	0	to	15 years	
Baja California Sur	6 m	to	5 years	
Campeche	0	to	7 years	
Chiapas	0	to	10 years	
Coahuila	1/3 min.	to	15 years	
Colima	1	to	10 years	
Chihuahua	6m	to	15 years	
Distrito Federal	0	to	5 years	
Durango	0	to	10 years	
Estado de México	1 /	to	5 years	
Guanajuato	1	to	7 years	
Guerrero	0	to	5 years	
Hidalgo	0	to	7 years	
Jalisco	1	to	7 years	
Morelos	0	to	5 years	
Michoacán	<b>6</b> m	to	10 years	
Nayarit	They cannot e	excee	ed the minimum limit of the	
	correspondin	g sar	nction set in the Criminal Code	
			ower than half of this limit.	
	Homicide 20 y	/ears		

#### Entity

Nuevo León	0	to
Oaxaca	0	to
Puebla	0	to
Querétaro	3m	to
Quintana Roo	0	to
San Luis Potosí	<mark>6</mark> m	to
Sinaloa	0	to/
Sonora	0	to
Tabasco	3m	to
Tamaulipas	0	to
Tlaxcala	0	to
Veracruz	0	to
Yucatán	1	/ <b>to</b>
Zacatecas	2m	to

10 years 12 years 7 years 7 years 10 years 18 years 7 years 7 years 8 years 8 years 7 years 7 years 15 years 5 years



- Decisive constitutional reforms in adolescent justice:
- 2005, article 18
- **2008, article 20**
- 2011, human rights



# The system's central constitutional concepts

- Systemic and comprehensive character
- Fundamental rights
- Specialization
- Alternative justice



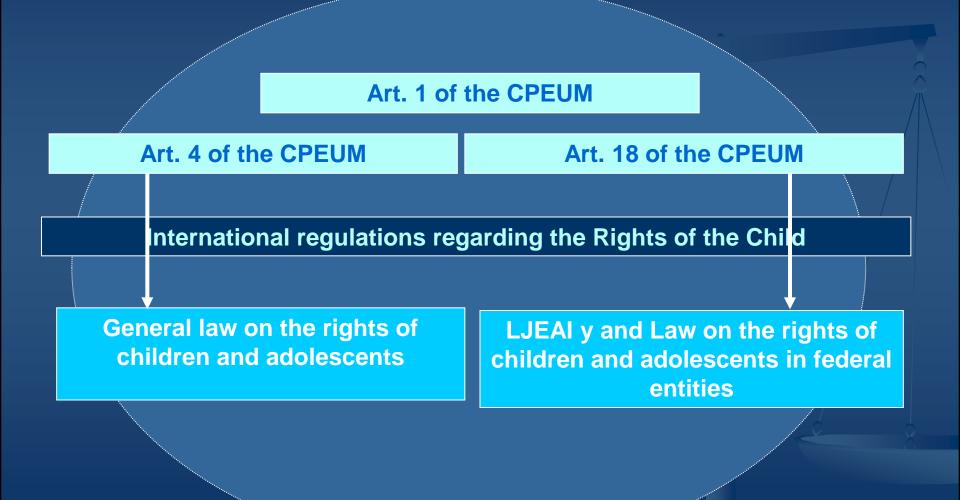
- Detention as an exceptional measure and for the least amount of time necessary
- Social and familial reintegration

#### **III. International Regulations**

- 1. Declaration on the Rights of the Child (1924)
- 2. Declaration of Geneva (1946)
- 3. Declaration of Caracas (1948)
- 4. Declaration of the Rights of the Child (1959)
- 5. United Nations Standard Minimum Rules for the Administration of Juvenile Justice or "the Beijing Rules" (1985)
- 6.United Nations Guidelines for the Prevention of Juvenile Delinquency or "Riyadh Guidelines" (1990)
- 7. United Nations Rules for the Protection of Juveniles Deprived of their Liberty (1990)
- 8. Convention on the Rights of the Child (1989) \*18 years

- The following must be promoted in accordance with the United Nations Standard Minimum Rules for Noncustodial Measures (the Tokyo Rules):
- The application of non-custodial measures.
- Greater community participation in the management of criminal justice.
- A sense of responsibility to society on the part of offenders.
- An appropriate balance between the rights of offenders, the rights of victims, and the society's interest in public security and crime prevention.
- The rationalization of criminal justice policies, always considering respect for human rights, the demands of social justice, and the offender's need for rehabilitation.

# Juridical framework for protection of the rights of children and adolescents in Mexico



The triad of responses: judicial, health, and social reintegration:

As has been shown, the origin of crime is multifaceted, as it is the product of many different factors, including biopsychosocial nature.

It follows that an adequate response to this problem must be multifaceted. If we want a definitive solution, this means not only legally resolving the underlying conflict of the crime, or similiarly, giving sentences which put an end to a trial.

In order for the reponse to juvenile crime to be more effective, it is crucial that the particular circumstances of the adolescent offender are considered and addressed by a multidisciplinary team. These include: physical and psychological health, family and community environment, personal characteristics, etc.

Moreover, civil society must actively collaborate in the social reintegration process. If not, the offender will always be stigmatized, which increases the likelihood of recidivism. With regard to adolescents who have committed an offense due to their abuse of or addiction to psychoactive substances, experience teaches us that the ideal solution is the drug treatment court, which work based on the principles of therapeutic justice through multidisciplinary teams lead by a judge and in consisting of a prosecutor, public defender, a health services provider, public security official, and a civil society representative.

## VII. Statistics (Morelos-2014)

- Oral trials settled: 13
- Total cases: 325
- Total convictions: 409
- Men: 360
- Women: 49
- Hearings: 2087
- Average length: 30.84 minutes
- Rejection of detention: 12
- Sent to trial: 199
- Not sent to trial: 16
- Preventative detention: 75
- Probation: 85
- Restorative agreements: 72
- Guilty sentences in oral trials: 22
- Not guilty sentences in oral trial: 2
- Guilty sentences in abridged trials: 85
- Not guilty sentences in abridged trials: 2

# VII. Statistics (Morelos- 2015)

- Oral trials settled: 4
- Total cases: 147
- Total convictions: 180
- Men: 162
- Women: 8
- Hearings: 1019
- Average length: 27.64 minutes
- Rejection of detention: 8
- Sent to trial: 121
- Not sent to trial: 5
- Preventative detention : 26
- Probation: 57
- Restorative agreements: 33
- Guilty sentences in oral trials: 3
- Not guilty sentences in oral trial: 2
- Guilty sentences in abridged trials: 28
- Not guilty sentences in abridged trials: 0

# VII. Statistics (Morelos- 2015)

- Crimes per month:
- Jan. 26; Feb. 36; Mar. 31; Apr. 18; May 46; Jun. 33; Jul. 0
- Total crimes: 190
- Most frequent:
- Aggravated robbery: 76
- Against public health: 27
- Damages (fraud): 11
- Robbery: 10
- Damages (impr.): 9
- Homicide: 7
- Injury: 7
- Aggravated violence: 6
- Sexual abuse: 5
- Domestic violence: 5

#### Questions

