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ANALISIS OF FATF RECOMMENDATIONS REGARDING OPERATIONAL AND LAW ENFORCEMENT

### ANALISIS OF FATF RECOMMENDATIONS REGARDING OPERATIONAL AND LAW ENFORCEMENT

Νº	TÍTULO	RECOMMENDATIONS	INTERPRETIVE NOTES	METHODOLOGY	ELEMENTS TO ANALIZE
29	Financial	Countries should establish a financial	A. GENERAL	29.1 Countries should establish a FIU with	1 The concept of competent
25	intelligence units	intelligence unit (FIU) that serves as	This note explains the core mandate and functions of a financial	responsibility for acting as a national center for	authorities. If the term is broadly
	a national center for the receipt and		intelligence unit (FIU) and provides further clarification on the obligations	receipt and analysis of suspicious transaction	interpreted can lead to
			contained in the standard. The FIU is part of, and plays a central role in, a	reports and other information relevant to money	complications in its application
	, , , ,		country's AML/CTF operational network, and provides support to the work	laundering, associated predicate offences and	and interaction with the LEAs.
			of other competent authorities. Considering that there are different FIU	terrorist financing; and for the dissemination of	
	,		models, Recommendation 29 does not compromise a country's choice of a	the results of that analysis.	In some criminal procedure
	' '		particular model, and applies equally to all of them.	29.2 The FIU should serve as the central agency	systems there are specific
	dissemination of the results of that B. FUNCTIONS			for the receipt of disclosures filed by reporting	receivers for the information
	analysis. The FIU should be able to (a) Receipt		(a) Receipt	entities, including:	generated by the FIU. Also, the
	obtain additional information from 2. The FIU serves as the central agency for the receipt of disclosures filed		(a) Suspicious transaction reports filed by	information provided by these	
	reporting entities, and should have by reporting entities.		by reporting entities.	reporting entities as required by	agencies can only be used for
			At a minimum, this information should include suspicious transaction	Recommendation 20 and 23; and	certain purposes.
		financial, administrative and law reports, as required by Recommendation 20 and 23, and it should include		(b) any other information as required by national	
	enforcement information that it other information as required by nation		other information as required by national legislation (such as cash	legislation (such as cash transaction reports, wire	If the number of people and
		requires to properly undertake its transaction reports, wire transfer reports and other threshold-based		transfers reports and other threshold-based	institutions who know and can use
		functions declarations/disclosures).		declarations/disclosures).	the FIU reports, the possibilities to
			(b) Analysis	29.3 The FIU should:	affect confidentiality and
	,		3. FIU analysis should add value to the information received and held by	(a) in addition to the information that entities	information security increase.
				report to the FIU, be able to obtain and use	
	7		additional information from reporting entities, as	(According to the general glossary:	
			needed to perform its analysis properly; and	Competent Authorities refers to all	
			(b) have access to the widest possible range of	public institutions with designated	
	encouraged to use analytical software to process information		, ,	financial, administrative and law enforcement	Responsibilities for combating
			information that it requires to properly	money laundering and/or terrorist	
			undertake its functions.	financing. In particular, this	
	the following types of analysis:		9 71 7	29.4 The FIU should conduct:	includes the FIU; the authorities
	② Operational analysis uses available and obtainable information to		(a) operational analysis, which uses available and	that have the function of	
			obtainable information to identify specific targets, to follow the trail of particular activities	investigating and/or prosecuting money laundering, associated	
			to determine links between those targets and possible proceeds of crime,	or transactions, and to determine links between	predicate offences and terrorist
			money laundering, predicate offences or terrorist financing.	those targets and possible proceeds of crime,	financing, and seizing/freezing and
			<ul><li>In Strategic analysis uses available and obtainable information, including</li></ul>	money laundering, predicate offences and	confiscating criminal assets;
			data that may be provided by other competent authorities, to identify	terrorist financing; and	authorities receiving reports on
Ь		1	data that may be provided by other competent authorities, to identify	terrorise imaneing, and	dationales receiving reports on

money laundering and terrorist financing related trends and patterns. This information is then also used by the FIU or other state entities in order to determine money laundering and terrorist financing related threats and vulnerabilities. Strategic analysis may also help establish policies and goals for the FIU, or more broadly for other entities within the AML/CFT regime. (c) Dissemination

- 4. The FIU should be able to disseminate, spontaneously and upon request, information and the results of its analysis to relevant competent authorities. Dedicated, secure and protected channels should be used for the dissemination.
- ② Spontaneous dissemination: The FIU should be able to disseminate information and the results of its analysis to competent authorities when there are grounds to suspect money laundering, predicate offences or terrorist financing. Based on the FIU's analysis, the dissemination of information should be selective and allow the recipient authorities to focus on relevant cases/information.
- ② Dissemination upon request: The FIU should be able to respond to information requests from competent authorities pursuant to Recommendation 31. When the FIU receives such a request from a competent authority, the decision on conducting analysis and/or dissemination of information to the requesting authority should remain with the FIU.

#### C. ACCESS TO INFORMATION

- (a) Obtaining Additional Information from Reporting Entities
- 5. In addition to the information that entities report to the FIU (under the receipt function), the FIU should be able to obtain and use additional information from reporting entities as needed to perform its analysis properly. The information that the FIU should be permitted to obtain could include information that reporting entities are required to maintain pursuant to the relevant FATF Recommendations (Recommendations 10, 11 and 22).
- (b) Access to Information from other sources 6. In order to conduct proper analysis, the FIU should have access to the widest possible range of financial, administrative and law enforcement information. This should include information from open or public sources, as well as relevant information collected and/or maintained by, or on behalf of, other authorities and, where appropriate, commercially held data.
- D. INFORMATION SECURITY AND CONFIDENTIALITY
- 7. Information received, processed, held or disseminated by the FIU must be securely protected, exchanged and used only in accordance with agreed

- (b) strategic analysis, which uses available and obtainable information, including data that may be provided by other competent authorities, to identify money laundering and terrorist financing related trends and patterns.
- 29.5 The FIU should be able to disseminate, spontaneously and upon request, information and the results of its analysis to relevant competent authorities, and should use dedicated, secure and protected channels for the dissemination.
- 29.6 The FIU should protect information by:
- (a) having rules in place governing the security and confidentiality of information, including procedures for the handling, storage, dissemination, and protection of, and access to, information:
- (b) ensuring that FIU staff members have the necessary security clearance levels and understanding of their responsibilities in handling and disseminating sensitive and confidential information; and
- (c) ensuring that there is limited access to its facilities and information, including information technology systems.
- 29.7 The FIU should be operationally independent and autonomous, by:
- (a) having the authority and capacity to carry out its functions freely, including the autonomous decision to analyze, request and/or forward or disseminate specific information;
- (b) being able to make arrangements or engage independently with other domestic competent authorities or foreign counterparts on the exchange of information;
- (c) when it is located within the existing structure of another authority, having distinct core functions from those of the other authority; and
- (d) being able to obtain and deploy the resources

- cross-border transportation of currency & BNIs; and authorities that have AML/CTF supervisory or monitoring responsibilities aimed at ensuring compliance by financial institutions and DNFBPs with AML/CTF requirements. SRBs are not to be regarded as competent authorities).
- 2-. Taking into account that the intention is to assess the effectiveness of the system, it seems must find ways to evaluate the FIU reports that incorporate its users or recipients, implying a workspace for FIU / LEA.
- 3 -. The FIU analysis should have elements of human judgment, not only use systems. This leads to wonder if it pretends that people who have to perform the nalysis will also have to testify in court.
- 4 -. Purposes of strategic analysis, possibility of its use to set goals for all members of the AML / CTF system.
- 5-. Requests for information to the FIU by competent authorities.

procedures, policies and applicable laws and regulations. An FIU must, therefore, have rules in place governing the security and confidentiality of such information, including procedures for handling, storage, dissemination, and protection of, as well as access to such information. The FIU should ensure that its staff members have the necessary security clearance levels and understanding of their responsibilities in handling and disseminating sensitive and confidential information. The FIU should ensure that there is limited access to its facilities and information, including information technology systems.

#### E. OPERATIONAL INDEPENDENCE

- 8. The FIU should be operationally independent and autonomous, meaning that the FIU should have the authority and capacity to carry out its functions freely, including the autonomous decision to analyze, request and/or disseminate specific information. In all cases, this means that the FIU has the independent right to forward or disseminate information to competent authorities.
- 9. An FIU may be established as part of an existing authority. When a FIU is located within the existing structure of another authority, the FIU's core functions should be distinct from those of the other authority.
- 10. The FIU should be provided with adequate financial, human and technical resources, in a manner that secures its autonomy and independence and allows it to conduct its mandate effectively. Countries should have in place processes to ensure that the staff of the FIU maintain high professional standards, including standards concerning confidentiality, and should be of high integrity and be appropriately skilled.
- 11. The FIU should also be able to make arrangements or engage independently with other domestic competent authorities or foreign counterparts on the exchange of information.

#### F. UNDUE INFLUENCE OR INTERFERENCE

12. The FIU should be able to obtain and deploy the resources needed to carry out its functions, on an individual or routine basis, free from any undue political, government or industry influence or interference, which might compromise its operational independence.

#### G. EGMONT GROUP

13. Countries should ensure that the FIU has regard to the Egmont Group Statement of Purpose and its Principles for Information Exchange Between Financial Intelligence Units for Money Laundering and Terrorism Financing Cases (these documents set out important guidance concerning the role and functions of FIUs, and the mechanisms for exchanging information between FIUs). The FIU should apply for membership in the Egmont

needed to carry out its functions, on an individual or routine basis, free from any undue political, government or industry influence or interference, which might compromise its operational independence.

29.8 Where a country has created an FIU and is not an Egmont Group member, the FIU should apply for membership of the Egmont Group. The FIU should submit an unconditional application for membership to the Egmont Group and fully engage itself in the application process.

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			Group.		
			H. LARGE CASH TRANSACTION REPORTING		
			14. Countries should consider the feasibility and utility of a system where		
			financial institutions and DNFBPs would report all domestic and		
			international currency transactions above a fixed amount.		
30	Responsibilities of	Countries should ensure that	1. There should be designated law enforcement authorities that have	30.1 There should be designated law	1 The use of a parallel financial
	law enforcement	designated law enforcement	responsibility for ensuring that money laundering, predicate offences and	enforcement authorities that have responsibility	investigation to research the
	and investigative	authorities have responsibility for	terrorist financing are properly investigated through the conduct of a	for ensuring that money laundering, associated	predicate offense should be
	authorities	money laundering and terrorist	financial investigation. Countries should also designate one or more	predicate offences and terrorist financing	ensured. The objectives of this
		financing investigations within the	competent authorities to identify, trace, and initiate freezing and seizing of	offences are properly investigated, within the	investigation are established, but
		framework of national AML/CFT	property that is, or may become, subject to confiscation.2. A 'financial	framework of national AML/CTF policies.	there are no fixed or minimum
		policies. At least in all cases related	investigation' means an enquiry into the financial affairs related to a	30.2 Law enforcement investigators of predicate	standards on how to implement
		to major proceeds-generating	criminal activity, with a view to:	offences should either be authorized to pursue	this (Possible use of the
		offences, these designated law	☐ identifying the extent of criminal networks and/or the scale of crime;	the investigation of any related ML/TF offences	methodological guide).
		enforcement authorities should	② identifying and tracing the proceeds of crime, terrorist funds or any other	during a parallel financial investigation, or be	Obviously the date on which the
		develop a pro-active parallel	assets that are, or may become, subject to confiscation; and	able to refer the case to another agency to	financial investigation began
		financial investigation when	② developing evidence which can be used in criminal proceedings.	follow up with such investigations, regardless of	should be noted, since the fact
		pursuing money laundering,	3. A 'parallel financial investigation' refers to conducting a financial	where the predicate offence occurred.	that it started at the same time as
		associated predicate offences and	investigation alongside, or in the context of, a (traditional) criminal	30.3 There should be one or more designated	the investigation of the predicate
		terrorist financing. This should	investigation into money laundering, terrorist financing and/or predicate	competent authorities to expeditiously identify,	offense will be evaluated.
		include cases where the associated	offence(s). Law enforcement investigators of predicate offences should	trace, and initiate freezing and seizing of	
		predicate offence occurs outside of	either be authorized to pursue the investigation of any related money	property that is, or may become, subject to	2 One or more agencies
		their jurisdictions. Countries should	laundering and terrorist financing offences during a parallel investigation,	confiscation, or is suspected of being proceeds of	responsible for identifying and
		ensure that competent authorities	or be able to refer the case to another agency to follow up with such	crime.	securing assets should exist.
		have responsibility for expeditiously	investigations.	30.4 Countries should ensure that	(problems with the concept of
		identifying, tracing and initiating	4. Countries should consider taking measures, including legislative ones, at	Recommendation 30 also apply to those	assets in Chile)
		actions to freeze and seize property	the national level, to allow their competent authorities investigating	competent authorities, which are not law	
		that is, or may become, subject to	money laundering and terrorist financing cases to postpone or waive the	enforcement authorities, per se, but which have	3 Countries are requested to
		confiscation, or is suspected of being	arrest of suspected persons and/or the seizure of the money,	the responsibility for pursuing financial	adopt special precautionary
		proceeds of crime. Countries should	for the purpose of identifying persons involved in such activities or for	investigations of predicate offences, to the	measures in the field (personal
		also make use, when necessary, of	evidence gathering.	extent that these competent authorities are	and real).
		permanent or temporary multi-	Without such measures the use of procedures such as controlled deliveries	exercising functions covered under	
		disciplinary groups specialized in	and undercover operations are precluded.	Recommendation 30.	4 The concept of competent
		financial or asset investigations.	5. Recommendation 30 also applies to those competent authorities, which	30.5 If anti-corruption enforcement authorities	authorities is ectended to
		Countries should ensure that, when	are not law enforcement authorities, per se, but which have the	are designated to investigate ML/TF offences	institutions responsible for
		necessary, cooperative	responsibility of pursuing financial investigations of predicate offences, to	arising from, or related to, corruption offences	predicate offense financial
		investigations with appropriate	the extent that these competent authorities are exercising functions	under Recommendation 30, they should also	investigations.
		competent authorities in other	covered under Recommendation 30.	have sufficient powers to identify, trace, and	
	ĺ		C Austinoporustino auforoment authorities with auforoment account account	initiate function and action of courts	F lles and ansatten of

6. Anti-corruption enforcement authorities with enforcement powers may initiate freezing and seizing of assets.

be designated to investigate money laundering and terrorist financing

countries take

place.

5-. Use and creation of

multidisciplinary teams.

				offences arising from, or related to, corruption offences under Recommendation 30, and these authorities should also have sufficient powers to identify, trace, and initiate freezing and seizing of assets.  7. The range of law enforcement agencies and other competent authorities mentioned above should be taken into account when countries make use of multi-disciplinary groups in financial investigations.  8. Law enforcement authorities and prosecutorial authorities should have adequate financial, human and technical resources. Countries should have processes in place to ensure that the staff of these authorities maintain high professional standards, including standards concerning confidentiality, and should be of high integrity and be appropriately skilled.		6 Cooperation with authorities in other countries. There is no information or warning on how it may develop and how its eventual compliance will be measured.
31	Powers of enforcement investigative authorities	law	When conducting investigations of money laundering, associated predicate offences and terrorist financing, competent authorities should be able to obtain access to all necessary documents and information for use in those investigations, and in prosecutions and related actions. This should include powers to use compulsory measures for the production of records held by financial institutions, DNFBPs and other natural or legal persons, for the search of persons and premises, for taking witness statements, and for the seizure and obtaining of evidence.  Countries should ensure that competent authorities conducting investigations are able to use a wide range of investigative techniques suitable for the investigation of money laundering, associated predicate offences and terrorist financing. These investigative techniques include:  Under-cover operations, intercepting communications, accessing computer systems and		31.1 Competent authorities conducting investigations of money laundering, associated predicate offences and terrorist financing should be able to obtain access to all necessary documents and information for use in those investigations, and in prosecutions and related actions. This should include powers to use compulsory measures for:  (a) the production of records held by financial institutions, DNFBPs and other natural or legal persons;  (b) the search of persons and premises; (c) taking witness statements; and (d) seizing and obtaining evidence.  31.2 Competent authorities conducting investigations should be able to use a wide range of investigative techniques for the investigation of money laundering, associated predicate offences and terrorist financing, including: (a) undercover operations; (b) intercepting communications; (c) accessing computer systems; and (d) controlled delivery.  31.3 Countries should have mechanisms in place: (a) to identify, in a timely manner, whether natural or legal persons hold or control accounts; and (b) to ensure that competent authorities have a process to identify assets without prior	<ol> <li>Possibility of wide access to information. The question is what is necessary.</li> <li>Use of mandatory measures.</li> <li>Use of special investigative techniques.</li> <li>Requesting relevant information held by the FIU. What will be the relevant information. The STRs, other kind of reports? or it is enough with the report prepared by the Unit where they are analyzed.</li> </ol>

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	elivery. In addition,	notification to the owner.	
countries sh	ould have effective	31.4 Competent authorities conducting	
mechanisms ir	n place to identify, in a	investigations of money laundering, associated	
timely manne	er, whether natural or	predicate offences and terrorist financing should	
legal person	ns hold or control	be able to ask for all relevant information held by	
accounts. The	ey should also have	the FIU.	
mechanisms	to ensure that		
competent	authorities have a		
process to id	dentify assets without		
prior notifica	ation to the owner.		
When conduc	cting investigations of		
money lau	ndering, associated		
predicate of	fences and terrorist		
	ompetent authorities		
	e to ask for all relevant		
information he	eld by the FIU.		